116th CONGRESS 2D Session



To prevent the militarization of Federal, State, and local law enforcement by Federal excess property transfers and grant programs.

# IN THE SENATE OF THE UNITED STATES

Mr. PAUL introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_\_

# A BILL

To prevent the militarization of Federal, State, and local law enforcement by Federal excess property transfers and grant programs.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Stop Militarizing Law

5 Enforcement Act".

6 SEC. 2. ADDITIONAL LIMITATIONS ON TRANSFER OF DE-

PARTMENT OF DEFENSE PERSONAL PROP8 ERTY TO FEDERAL AND STATE LAW EN9 FORCEMENT AGENCIES.

10 (a) Additional Limitations.—

1	(1) IN GENERAL.—Section 2576a of title 10,
2	United States Code, is amended—
3	(A) in subsection (a)—
4	(i) in paragraph (1)—
5	(I) in the matter preceding sub-
6	paragraph (A), by striking "sub-
7	section (b)" and inserting "the provi-
8	sions of this section"; and
9	(II) in subparagraph (A), by
10	striking ", including counter-drug and
11	counterterrorism activities"; and
12	(ii) in paragraph (2), by striking "and
13	the Director of National Drug Control Pol-
14	icy";
15	(B) in subsection (b)—
16	(i) in paragraph (5), by striking
17	"and" at the end;
18	(ii) in paragraph (6), by striking the
19	period and inserting a semicolon; and
20	(iii) by adding at the end the fol-
21	lowing new paragraphs:
22	"(7) the recipient certifies to the Department of
23	Defense that it has the personnel and technical ca-
24	pacity, including training, to operate the property;
25	and

1	"(8) the recipient certifies to the Department of
2	Defense that if the recipient determines that the
3	property is surplus to the needs of the recipient, the
4	recipient will return the property to the Department
5	of Defense.";
6	(C) by striking subsections (d), (e), and
7	(f); and
8	(D) by adding at the end the following:
9	"(d) Limitations on Transfers.—The Secretary
10	of Defense may not transfer under this section any prop-
11	erty as follows:
12	((1) Weapons, weapon parts, and weapon com-
13	ponents, including camouflage and deception equip-
14	ment, and optical sights.
15	"(2) Weapon system specific vehicular acces-
16	sories.
17	"(3) Demolition materials.
18	"(4) Explosive ordinance.
19	"(5) Night vision equipment.
20	"(6) Tactical clothing, including uniform cloth-
21	ing and footwear items, special purpose clothing
22	items, and specialized flight clothing and accessories.
23	"(7) Drones.

"(8) Combat, assault, and tactical vehicles, in-1 2 cluding Mine-Resistant Ambush Protected (MRAP) 3 vehicles. 4 "(9) Training aids and devices. 5 "(10) Firearms of .50 caliber or higher, ammu-6 nition of .50 caliber or higher, grenade launchers, 7 flash grenades, and bayonets. "(e) Approval by Law Required for Transfer 8 9 OF PROPERTY NOT PREVIOUSLY TRANSFERRABLE.—(1) 10 In the event the Secretary of Defense proposes to make 11 available for transfer under this section any property of the Department of Defense not previously made available 12 13 for transfer under this section, the Secretary shall submit to the appropriate committees of Congress a report setting 14 15 forth the following: "(A) A description of the property proposed to 16 17 be made available for transfer. 18 "(B) A description of the conditions, if any, to 19 be imposed on use of the property after transfer. "(C) A certification that transfer of the prop-20 21 erty would not violate a provision of this section or 22 any other provision of law.

23 "(2) The Secretary may not transfer any property24 covered by a report under this subsection unless author-

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ized by a law enacted by Congress after the date of the
 receipt of the report by Congress.

3 "(f) ANNUAL CERTIFICATION ACCOUNTING FOR 4 TRANSFERRED PROPERTY.—(1) The Secretary of Defense 5 shall submit to the appropriate committees of Congress 6 each year a certification in writing that each recipient to 7 which the Secretary has transferred property under this 8 section during the preceding fiscal year—

9 "(A) has provided to the Secretary documenta-10 tion accounting for all property the Secretary has 11 previously transferred to such recipient under this 12 section; and

"(B) has complied with paragraphs (7) and (8)
of subsection (b) with respect to the property so
transferred during such fiscal year.

16 "(2) If the Secretary cannot provide a certification 17 under paragraph (1) for a recipient, the Secretary may not transfer additional property to such recipient under 18 this section, effective as of the date on which the Secretary 19 would otherwise make the certification under this sub-20 21 section, and such recipient shall be suspended or termi-22 nated from further receipt of property under this section. 23 "(g) Conditions for Extension of Program.—

24 Notwithstanding any other provision of law, amounts au-25 thorized to be appropriated or otherwise made available

1	for any fiscal year may not be obligated or expended to
2	carry out this section unless the Secretary submits to the
3	appropriate committees of Congress a certification that for
4	the preceding fiscal year that—
5	"(1) each recipient agency that has received
6	property under this section has—
7	"(A) demonstrated 100 percent account-
8	ability for all such property, in accordance with
9	paragraph (2) or (3), as applicable; or
10	"(B) been suspended or terminated from
11	the program pursuant to paragraph (4);
12	"(2) with respect to each non-Federal agency
13	that has received property under this section, the
14	State Coordinator responsible for each such agency
15	has verified that the State Coordinator or an agent
16	of the State Coordinator has conducted an in-person
17	inventory of the property transferred to the agency
18	and that 100 percent of such property was ac-
19	counted for during the inventory or that the agency
20	has been suspended or terminated from the program
21	pursuant to paragraph (4);
22	"(3) with respect to each Federal agency that
23	has received property under this section, the Sec-
24	retary of Defense or an agent of the Secretary has

conducted an in-person inventory of the property

1 transferred to the agency and that 100 percent of 2 such property was accounted for during the inven-3 tory or that the agency has been suspended or terminated from the program pursuant to paragraph 4 5 (4);6 "(4) the eligibility of any agency that has re-7 ceived property under this section for which 100 per-8 cent of the equipment was not accounted for during 9 an inventory described in paragraph (2) or (3), as 10 applicable, to receive property transferred under this 11 section has been suspended or terminated; "(5) each State Coordinator has certified, for 12 13 each non-Federal agency located in the State for 14 which the State Coordinator is responsible that— "(A) the agency has complied with all re-15 16 quirements under this section; or 17 "(B) the eligibility of the agency to receive 18 property transferred under this section has been 19 suspended or terminated; and 20 "(6) the Secretary of Defense has certified, for 21 each Federal agency that has received property 22 under this section that— "(A) the agency has complied with all re-23 24 quirements under this section; or

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"(B) the eligibility of the agency to receive 1 2 property transferred under this section has been 3 suspended or terminated. "(h) WEBSITE.—The Defense Logistics Agency shall 4 maintain, and update on a quarterly basis, an Internet 5 6 website on which the following information shall be made 7 publicly available in a searchable format: "(1) A description of each transfer made under 8 9 this section, including transfers made before the 10 date of the enactment of the Stop Militarizing Law 11 Enforcement Act, set forth by State, county, and re-12 cipient agency, and including item name, item type, 13 item model, and quantity. 14 "(2) A list of all property transferred under 15 this section that is not accounted for by the Defense 16 Logistics Agency, including— 17 "(A) the name of the State, county, and 18 recipient agency; 19 "(B) the item name, item type, and item 20 model; 21 "(C) the date on which such property be-22 came unaccounted for by the Defense Logistics 23 Agency; and "(D) the current status of such item. 24

1	"(3) A list of each agency suspended or termi-
2	nated from further receipt of property under this
3	section, including State, county, and agency, and the
4	reason for and duration of such suspension or termi-
5	nation.
6	"(i) DEFINITIONS.—In this section:
7	"(1) The term 'appropriate committees of Con-
8	gress' means—
9	"(A) the Committee on Armed Services
10	and the Committee on Homeland Security and
11	Governmental Affairs of the Senate; and
12	"(B) the Committee on Armed Services
13	and the Committee on Oversight and Govern-
14	ment Reform of the House of Representatives.
15	"(2) The term 'agent of a State Coordinator'
16	means any individual to whom a State Coordinator
17	formally delegates responsibilities for the duties of
18	the State Coordinator to conduct inventories de-
19	scribed in subsection $(g)(2)$ .
20	"(3) The term 'controlled property' means any
21	item assigned a demilitarization code of B, C, D, E,
22	G, or Q under Department of Defense Manual
23	4160.21-M, 'Defense Materiel Disposition Manual',
24	or any successor document.

"(4) The term 'State Coordinator', with respect
 to a State, means the individual appointed by the
 governor of the State to maintain property account ability records and oversee property use by the
 State.".

6 (2) EFFECTIVE DATE.—The amendments made
7 by this subsection shall take effect on the date of the
8 enactment of this Act.

9 (b) RETURN OF PROPERTY TO DEPARTMENT OF DE-10 FENSE.—Not later than one year after the date of the en-11 actment of this Act, each Federal or State agency to which 12 property described by subsection (d) of section 2576a of 13 title 10, United States Code (as added by subsection (a)(1) of this section), was transferred before the date of 14 15 the enactment of this Act shall return such property to the Defense Logistics Agency on behalf of the Department 16 of Defense. 17

18 SEC. 3. USE OF DEPARTMENT OF HOMELAND SECURITY

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## PREPAREDNESS GRANT FUNDS.

- 20 (a) DEFINITIONS.—In this section—
- 21 (1) the term "Agency" means the Federal
  22 Emergency Management Agency; and
- 23 (2) the term "preparedness grant program" in24 cludes—

1	(A) the Urban Area Security Initiative au-
2	thorized under section 2003 of the Homeland
3	Security Act of 2002 (6 U.S.C. 604);
4	(B) the State Homeland Security Grant
5	Program authorized under section 2004 of the
6	Homeland Security Act of 2002 (6 U.S.C. 605);
7	(C) the Port Security Grant Program au-
8	thorized under section 70107 of title 46, United
9	States Code; and
10	(D) any other non-disaster preparedness
11	grant program of the Agency.
12	(b) LIMITATION.—The Agency may not permit
13	awards under a preparedness grant program to be used
14	to buy, maintain, or alter—
15	(1) explosive entry equipment;
16	(2) canines (other than bomb-sniffing canines
17	for agencies with certified bomb technicians or for
18	use in search and rescue operations);
19	(3) tactical or armored vehicles;
20	(4) long-range hailing and warning devices;
21	(5) tactical entry equipment (other than for use
22	by specialized teams such as Accredited Bomb
22	
23	Squads, Tactical Entry, or Special Weapons and

(6) firearms of .50 caliber or higher, ammuni tion of .50 caliber or higher, grenade launchers,
 flash grenades, or bayonets.

4 (c) REVIEW OF PRIOR RECEIPT OF PROPERTY BE5 FORE AWARD.—In making an award under a prepared6 ness grant program, the Agency shall—

(1) determine whether the awardee has already
received, and still retains, property from the Department of Defense pursuant to section 2576a of title
10, United States Code, including through review of
the website maintained by the Defense Logistics
Agency pursuant to subsection (h) of such section
(as added by section 2(a)(1) of this Act);

(2) require that the award may not be used by
the awardee to procure or obtain property determined to be retained by the awardee pursuant to
paragraph (1); and

(3) require that the award only be used to procure or obtain property in accordance with use restrictions contained within the Agency's State and
Local Preparedness Grant Programs' Authorized
Equipment List.

23 (d) USE OF GRANT PROGRAM FUNDS FOR REQUIRED
24 RETURN OF PROPERTY TO DOD.—Notwithstanding any
25 other provision of law, the use of funds by a State or local

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agency to return to the Department of Defense property
 transferred to such State or local agency pursuant to sec tion 2676a of title 10, United States Code, as such return
 is required by section 2(b) of this Act, shall be an allow able use of preparedness grant program funds by such
 agency.

7 (e) Accountability Measures.—

8 (1) AUDIT OF USE OF PREPAREDNESS GRANT 9 FUNDS.—Not later than one year after the date of 10 the enactment of this Act, the Comptroller General 11 of the United States shall conduct an audit covering 12 the period of fiscal year 2010 through the current 13 fiscal year on the use of preparedness grant program 14 funds. The audit shall assess how funds have been 15 used to procure equipment, how the equipment has 16 been used, and whether the grant awards have 17 furthered the Agency's goal of improving the pre-18 paredness of State and local communities.

(2) ANNUAL ACCOUNTING OF USE OF AWARD
FUNDS.—Not later than one year after the date of
the enactment of this Act, the Agency shall develop
and implement a system of accounting on an annual
basis how preparedness grant program funds have
been used to procure equipment, how the equipment
has been used, whether grantees have complied with

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1	restrictions on the use of equipment contained with
2	the Authorized Equipment List, and whether the
3	awards have furthered the Agency's goal of enhanc-
4	ing the capabilities of State agencies to prevent,
5	deter, respond to, and recover from terrorist attacks,
6	major disasters, and other emergencies.
7	SEC. 4. USE OF EDWARD BYRNE MEMORIAL JUSTICE AS-
8	SISTANCE GRANT FUNDS.
9	(a) LIMITATION.—Section 501(d) of title I of the
10	Omnibus Crime Control and Safe Streets Act of 1968 (34
11	U.S.C. 10152(d)) is amended by adding at the end the
12	following:
13	"(3) The purchase, maintenance, alteration, or
14	operation of—
15	"(A) lethal weapons; or
16	"(B) less-lethal weapons.".
17	(b) Use of Grant Funds for Required Return
18	OF PROPERTY TO DOD.—Notwithstanding any other pro-
19	vision of law, the use of funds by a State agency or unit
20	of local government to return to the Department of De-
21	fense property transferred to such agency or unit of local
22	government pursuant to section 2676a of title 10, United
23	States Code, as such return is required by section 2(b)
24	of this Act, shall be an allowable use of grant amounts

under the Edward Byrne Memorial Justice Assistance
 Grant Program.

#### **3** SEC. 5. COMPTROLLER GENERAL REPORT.

4 (a) IN GENERAL.—Not later than 90 days after the 5 date of the enactment of this Act, and annually thereafter, the Comptroller General of the United States shall submit 6 7 to Congress a report on Federal agencies, including offices 8 of Inspector General for Federal agencies, that have spe-9 cialized units that receive special tactical or military-style 10 training or use hard-plated body armor, shields, or hel-11 mets and that respond to high-risk situations that fall out-12 side the capabilities of regular law enforcement officers, 13 including any special weapons and tactics (SWAT) team, 14 tactical response teams, special events teams, special re-15 sponse teams, or active shooter teams.

16 (b) ELEMENTS.—The report required under sub-17 section (a) shall include the following elements:

18 (1) A description of each specialized unit de-19 scribed under such subsection.

20 (2) A description of the training and weapons21 of each such unit.

(3) The criteria for activating each such unit
and how often each such unit was activated for each
year of the previous ten years.

(4) An estimate of the annual cost of equipping
 and operating each such unit.

3 (5) Any other information that is relevant to
4 understanding the usefulness and justification for
5 the units.